S. 1562

To authorize an exchange of land between the Secretary of Agriculture and Secretary of the Interior and Big Sky Lumber Co.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 13, 1997

Mr. Baucus introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To authorize an exchange of land between the Secretary of Agriculture and Secretary of the Interior and Big Sky Lumber Co.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION. 1. SHORT TITLE.
- 4 This Act may be cited as the "Gallatin Land Consoli-
- 5 dation Act of 1998".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds that—
- 8 (1) the land north of Yellowstone National Park
- 9 possesses outstanding natural characteristics and

1	wildlife habitats that would make the land a highly
2	valuable addition to the National Forest System;
3	(2) it is in the interest of the United States for
4	the Secretary of Agriculture to enter into an Option
5	Agreement for the acquisition of land owned by Big
6	Sky Lumber Co.; and
7	(3) it is in the interest of the United States
8	to—
9	(A) establish a logical and effective owner-
10	ship pattern for the Gallatin National Forest,
11	substantially reducing long-term costs for tax-
12	payers; and
13	(B) consolidate the Gallatin National For-
14	est in a manner that will enable the public to
15	have access to and enjoy the many recreational
16	uses of the land.
17	SEC. 3. DEFINITIONS.
18	In this Act:
19	(1) BSL.—The term "BSL" means Big Sky
20	Lumber Co., an Oregon joint venture, and its suc-
21	cessors and assigns, and any other entities having a
22	property interest in the BSL land.
23	(2) BSL LAND.—The term "BSL land" means
24	the up to approximately 55,000 acres of land owned
25	by BSL that is to be acquired by the Secretary of

1	Agriculture, as depicted in Exhibit A to the Option
2	Agreement.
3	(3) Exchange agreement.—The term "Ex-
4	change Agreement" means the agreement entered
5	into between BSL and the Secretary of Agriculture
6	under section 4(e).
7	(4) Option agreement.—The term "Option
8	Agreement' means the agreement dated
9	and entitled "Option Agreement for the Acquisition
10	of Big Sky Lumber Co. Lands Pursuant to the Gal-
11	latin Range Consolidation and Protection Act of
12	1993" and the exhibits and maps attached to the
13	agreement.
	agreement. SEC. 4. GALLATIN LAND CONSOLIDATION COMPLETION.
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14 15	SEC. 4. GALLATIN LAND CONSOLIDATION COMPLETION.
14	SEC. 4. GALLATIN LAND CONSOLIDATION COMPLETION. (a) IN GENERAL.—If BSL offers fee title to the BSL land, including mineral interests, that is acceptable to the
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14 15 16 17 18	SEC. 4. GALLATIN LAND CONSOLIDATION COMPLETION. (a) IN GENERAL.—If BSL offers fee title to the BSL land, including mineral interests, that is acceptable to the United States— (1) the Secretary of Agriculture shall accept a warranty deed to the BSL land;
14 15 16 17 18 19 20	SEC. 4. GALLATIN LAND CONSOLIDATION COMPLETION. (a) IN GENERAL.—If BSL offers fee title to the BSL land, including mineral interests, that is acceptable to the United States— (1) the Secretary of Agriculture shall accept a warranty deed to the BSL land; (2) the Secretary of Agriculture shall convey to
14 15 16 17 18 19 20 21	SEC. 4. GALLATIN LAND CONSOLIDATION COMPLETION. (a) IN GENERAL.—If BSL offers fee title to the BSL land, including mineral interests, that is acceptable to the United States— (1) the Secretary of Agriculture shall accept a warranty deed to the BSL land; (2) the Secretary of Agriculture shall convey to BSL, subject to valid existing rights and to such

acres of National Forest System land and appur-

- tenances thereto as depicted in Exhibit B to the Option Agreement;
- 3 (3) the Secretary of Agriculture shall grant to
 4 BSL timber harvest rights to up to approximately
 5 50,000,000 board feet of timber in accordance with
 6 subsection (c) and as described in Exhibit C to the
 7 Option Agreement;
 - (4) subject to availability of funds, the Secretary of Agriculture shall purchase land belonging to BSL in the Taylor Fork area, as depicted in Exhibit D, at a purchase price of not more than \$6,500,000; and
 - (5) the Secretary of the Interior shall convey to BSL, by patent or otherwise, subject to valid existing rights and to such other terms, conditions, reservations, and exceptions as may be agreed to by the Secretary of the Interior and BSL, fee title to approximately 1,860 acres of Bureau of Land Management land, as depicted in Exhibit B to the Option Agreement.
- 21 (b) VALUATION.—The property and other assets ex-22 changed by BSL and the United States under subsection 23 (a) shall be approximately equal in value, as determined 24 by the Secretary of Agriculture.
- 25 (e) Timber Harvest Rights.—

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- 1 (1) IN GENERAL.—The Secretary of Agriculture 2 shall prepare, grant to BSL, and administer the tim-3 ber harvest rights identified in Exhibit C to the Op-4 tion Agreement, over a period of 5 consecutive years 5 after the date of enactment of this Act. 6 (2) Entire timber sale program of the
 - (2) Entire timber sale program of the Gallatin National Forest.—Timber harvest volume shall constitute the timber sale program for the Gallatin National Forest for that 5-year period.
 - (3) Substitution.—If exceptional circumstances, such as natural catastrophe, changes in law or policy, or extraordinary environmental or financial circumstances prevent the Secretary of Agriculture from conveying the timber harvest rights identified in Exhibit C to the Option Agreement, the Secretary of Agriculture shall replace the value of the diminished harvest rights by—
 - (A) substituting equivalent timber harvest rights volume from the same market area;
 - (B) conveying national forest lands containing merchantable timber within the Gallatin National Forest; or
 - (C) making a payment from funds made available to the Secretary of Agriculture out of the Land and Water Conservation Fund.

1	(4) Procedures.—
2	(A) In General.—The following proce-
3	dures shall apply to all national forest timber
4	harvest rights identified for exchange under
5	subsection (a):
6	(i) Identification of timber.—The
7	Secretary of Agriculture shall designate
8	Federal timber, as depicted in Exhibit C to
9	the Option Agreement, for exchange to
10	BSL.
11	(ii) Harvest schedule.—The Sec-
12	retary of Agriculture and BSL shall mutu-
13	ally develop and agree upon schedules for
14	all national forest timber to be conveyed to
15	BSL in the exchange.
16	(iii) Open market.—All timber har-
17	vest rights granted to BSL in the exchange
18	shall be offered for sale by BSL through
19	the competitive bid process.
20	(iv) SMALL BUSINESS.—All timber
21	harvest rights granted to BSL in the ex-
22	change shall be subject to compliance by
23	BSL with Forest Service small business
24	program procedures in effect as of the date

of enactment of this Act, including con-

1	tractual provisions for payment schedules,
2	harvest schedules, and bonds.
3	(v) Compliance with option and
4	EXCHANGE AGREEMENTS.—All timber har-
5	vest rights granted to BSL in the exchange
6	and all timber harvested under the ex-
7	change shall comply with the terms of the
8	Option Agreement and the Exchange
9	Agreement.
10	(B) BINDING EFFECT.—The procedures
11	under subparagraph (A) shall be binding on
12	BSL and its assigns, contractors, and succes-
13	sors in interest.
14	(d) Exchange Agreement.—
15	(1) In General.—The Secretary of Agriculture
16	shall offer to enter into an Exchange Agreement
17	with BSL that—
18	(A) describes the non-Federal and Federal
19	land and interests in lands to be exchanged;
20	(B) identifies the terms, conditions, res-
21	ervations, exceptions, and rights-of-way convey-
22	ances; and
23	(C) describes the terms for the harvest
24	rights of timber granted under subsection
25	(a)(3).

1	(2) Consistency.—The Exchange Agreemen
2	shall be consistent with this Act and the Option
3	Agreement.
4	(3) Submission to congress.—
5	(A) In general.—On completion of the
6	Exchange Agreement, the Secretary of Agri
7	culture shall submit the Exchange Agreemen
8	to the Committee on Energy and Natural Re
9	sources of the Senate, the Committee on Re
10	sources of the House of Representatives, and
11	each member of the Montana congressional del
12	egation; and
13	(B) Delayed effectiveness.—The Ex
14	change Agreement shall not take effect until 30
15	days after the date on which the Exchange
16	Agreement is submitted in accordance with sub
17	paragraph (A).
18	(e) RIGHTS-OF-WAY.—As part of the exchange under
19	subsection (a)—
20	(1) the Secretary of Agriculture, under the au
21	thority of the Federal Land Policy and Managemen
22	Act of 1976 (43 U.S.C. 1701 et seq.), shall convey
23	to BSL such easements in or other rights-of-way

over National Forest System land as may be agreed

1	to by the Secretary of Agriculture and BSL in the
2	Exchange Agreement; and
3	(2) BSL shall convey to the United States such
4	easements in or rights-of-way over land owned by
5	BSL as may be agreed to by the Secretary of Agri-
6	culture and BSL in the Exchange Agreement.
7	(f) QUALITY OF TITLE.—
8	(1) Determination.—The Secretary of Agri-
9	culture shall review the title for the BSL land de-
10	scribed in subsection (a) and, within 60 days after
11	receipt of all applicable title documents from BSL,
12	determine whether—
13	(A) the applicable title standards for Fed-
14	eral land acquisition have been satisfied or the
15	quality of the title is otherwise acceptable to the
16	Secretary of Agriculture;
17	(B) all draft conveyances and closing docu-
18	ments have been received and approved;
19	(C) a current title commitment verifying
20	compliance with applicable title standards has
21	been issued to the Secretary of Agriculture; and
22	(D) except as provided in section 8(b) (i)-
23	(iii) of the Gallatin Range Consolidation and
24	Protection Act of 1993 (107 Stat. 992), the
25	title includes both the surface and subsurface

1	estates without reservation or exception (except
2	by the United States or the State of Montana,
3	by patent) including—
4	(i) minerals, mineral rights, and min-
5	eral interests;
6	(ii) timber, timber rights, and timber
7	interests;
8	(iii) water, water rights, and ditch
9	conveyances; and
10	(iv) any other interest in the property.
11	(2) Conveyance of Title.—If the quality of
12	title does not meet Federal standards or is otherwise
13	determined to be unacceptable to the Secretary of
14	Agriculture, the Secretary of Agriculture shall advise
15	BSL regarding corrective actions necessary to make
16	an affirmative determination under subparagraph
17	(1).
18	(g) Timing of Implementation.—
19	(1) Exchange agreement.—The Exchange
20	Agreement shall be completed and executed not later
21	than 60 days after the date of enactment of this
22	Act.
23	(2) Land-for-land exchange.—The Sec-
24	retary of Agriculture shall accept the conveyance of
25	land described in subsection (a) not later than 60

- days after the Secretary of Agriculture has entered into the Exchange Agreement and made an affirmative determination of quality of title.
 - (3) Land-for-timber exchange.—The Secretary of Agriculture shall make the timber harvest rights described in subsection (a)(3) available over 5 consecutive years following the date of enactment of this Act. Specific procedures for execution of the harvest rights shall be specified in the Exchange Agreement.
 - (4) Purchase.—The Secretary of Agriculture shall complete the purchase of BSL land under subsection (a)(4) not later than 60 days after the date on which appropriated funds are made available and an affirmative determination of quality of title is made with respect to the BSL land.

17 SEC. 5. GENERAL PROVISIONS.

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- (a) Minor Corrections.—
- 19 (1) IN GENERAL.—The Option Agreement and 20 the Exchange Agreement shall be subject to such 21 minor corrections as may be agreed to by the Sec-22 retary of Agriculture and BSL.
- 23 (2) NOTIFICATION.—The Secretary of Agri-24 culture shall notify the Committee on Energy and 25 Natural Resources of the Senate, the Committee on

- 1 Resources of the House of Representatives, and each
- 2 member of the Montana congressional delegation of
- any changes made pursuant to this subsection.
- 4 (b) Public Availability.—The Option Agreement
- 5 and Exchange Agreement shall be filed with the county
- 6 clerks for Gallatin County, Park County, Madison County,
- 7 and Granite County, Montana, and shall be on file and
- 8 available for public inspection in the appropriate offices
- 9 of the Forest Service.
- 10 (c) Status of Land.—All land conveyed to the
- 11 United States under this Act shall be added to and admin-
- 12 istered as part of the Gallatin National Forest and
- 13 Deerlodge National Forest, as appropriate, in accordance
- 14 with the Act of March 1, 1911 (commonly known as the
- 15 "Weeks Act") (36 Stat. 961, chapter 186), and other laws
- 16 (including regulations) pertaining to the National Forest
- 17 System.
- 18 (d) Implementation.—The Secretary of Agri-
- 19 culture shall ensure that sufficient funds are made avail-
- 20 able to the Gallatin National Forest to carry out this Act.

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